



Smart Grid Standards and Certification

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Current Environment

Current Grid Environment

- Legacy SCADA systems
- Limited cyber security controls currently in place
 - Specified for specific domains – bulk power distribution, metering
- Vulnerabilities might allow an attacker to...
 - Penetrate a network,
 - Gain access to control software, or
 - Alter load conditions to destabilize the grid in unpredictable ways
- Even unintentional errors could result in destabilization of the grid

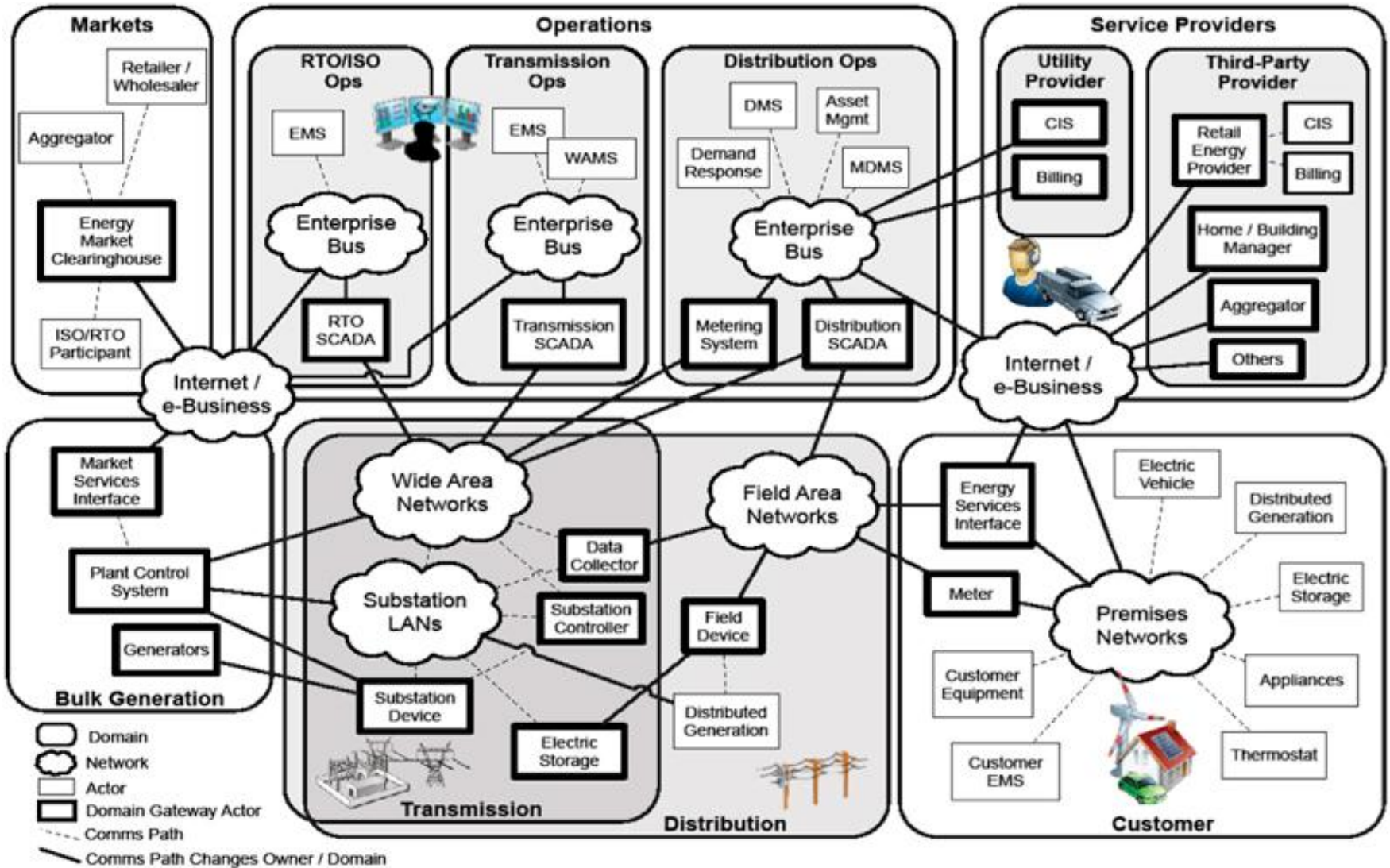


Threats to the Grid

- Deliberate attacks
 - Disgruntled employees
 - Industrial espionage
 - Unfriendly states
 - Organized crime
 - Terrorists
- Inadvertent threats
 - Equipment failures
 - User/Administrator errors
- Natural phenomena
 - Weather – hurricanes, earthquakes
 - Solar activity



Interconnectedness of the Grid



Trends Impacting Security

- Open protocols
 - Replacing vendor-specific proprietary communication protocols
- Connections with enterprise networks to obtain productivity improvements and information sharing
- Reliance on external communications
 - Increasing use of public telecommunication systems, the Internet, and wireless for control system communications
- Increased capability of field equipment
 - “Smart” sensors and controls with enhanced capability and functionality



IT and Control Systems – Differences...

- For IT systems, **confidentiality** and **integrity** are the major objectives
- For control systems, **availability** and **integrity** are the major objectives
- Limited bandwidth and processing capability
- Potential loss of life impact if there is a major compromise
- IT system life cycle varies from 6 months to 2 years
- Control systems life cycle varies from 15 to 40 years
- Availability
 - Delays usually accepted in IT systems
 - Control systems typically run 24/7/365





Regulatory Environment

Some Regulatory History...

September 11, 2001

Prevent radiological risk to public

Nuclear Regulatory Commission (NRC) Orders (EA-02-026, etc.) (2002)

Nuclear Energy Institute (NEI) NEI-04-04 (2006)

10CFR73.54 (2009)

Regulatory Guide (RG) 5.71 (2010)

Cyber-security controls & standards

National Institute for Standards & Technology (NIST) Standards – SP800-53, SP800-82 Draft

NEI-08-09, Revision 6 (2010)

EPRI 1019187 (2010) – for new systems

August 14, 2003

Continuity / reliability of bulk electric system

Federal Energy Regulatory Commission (FERC) Orders 706 & 706B

North American Energy Reliability Corporation (NERC) Critical Infrastructure Protection (CIP) Standards

December 19, 2007

Energy Independence and Security Act (EISA)

US Department of Energy

National Electric Cyber Security Organization – NESCO & NESCOR

NIST

NISTIR 7628

?

Federal Energy Regulatory Commission (FERC) Technical Conference

- EISA directed FERC to:
 - "institute a rulemaking to adopt such standards as may be necessary to ensure Smart Grid functionality and interoperability, after NIST's work has led to consensus in the Commission's judgment."
- NIST identified five families of standards as ready for consideration by regulators
 - Standards fundamental to Smart Grid interoperability
 - And to priorities identified in the Commission's July 16, 2009 Smart Grid Policy Statement



FERC Technical Conference (2)

- Technical conference held January 31, 2011
- Unanimous agreement among speakers that the standards are not ready for adoption
- Additional questions posted on the website after the technical conference
 - <http://www.ferc.gov/docs-filing/elibrary.asp>
 - Under docket search, enter RM-11-2



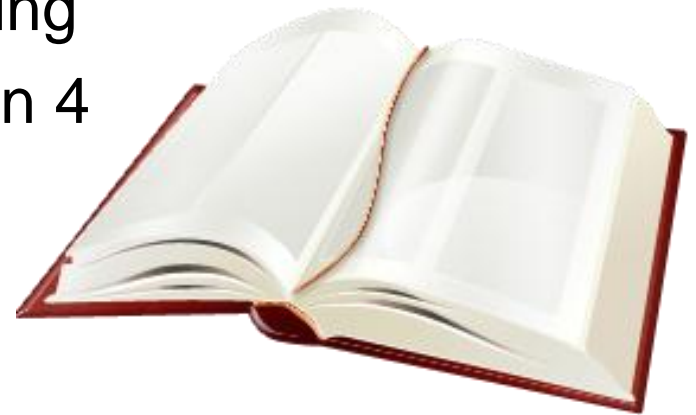
FERC Decision

- On July 19, 2011 FERC issued an order related to the five families of standards:
 - “we [FERC] find insufficient consensus to institute a rulemaking proceeding at this time to adopt the five families of standards.”
- At some future time, FERC could open a new docket and initiative rulemaking
 - This is based on the inclusion of the phrase “at this time...”
- FERC focused on stakeholder participation in the NIST interoperability framework process



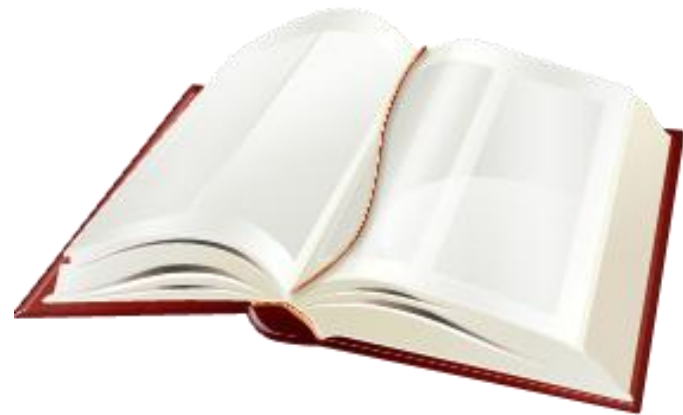
NERC Critical Infrastructure Protection (CIP) Version 4

- FERC Notice of Proposed Rulemaking
 - Docket No. RM11-11-000: Version 4 Critical Infrastructure Protection Reliability Standards
 - Posted September 15, 2011
 - FERC proposes to approve eight modified Critical Infrastructure Protection (CIP) Reliability Standards, CIP-002-4 through CIP-009-4
 - “Version 4” CIP Reliability Standards propose to modify CIP-002-4 to include “bright line” criteria for the identification of Critical Assets
 - 17 uniform bright line criteria



NERC Critical Infrastructure Protection (CIP) Version 4 (2)

- The proposed Version 4 CIP Reliability Standards would replace the currently effective Version 3 CIP Reliability Standards
- We (FERC) recognize that:
 - The Version 4 CIP Standards represent an “interim step” to addressing all of the outstanding directives set forth in Order No. 706





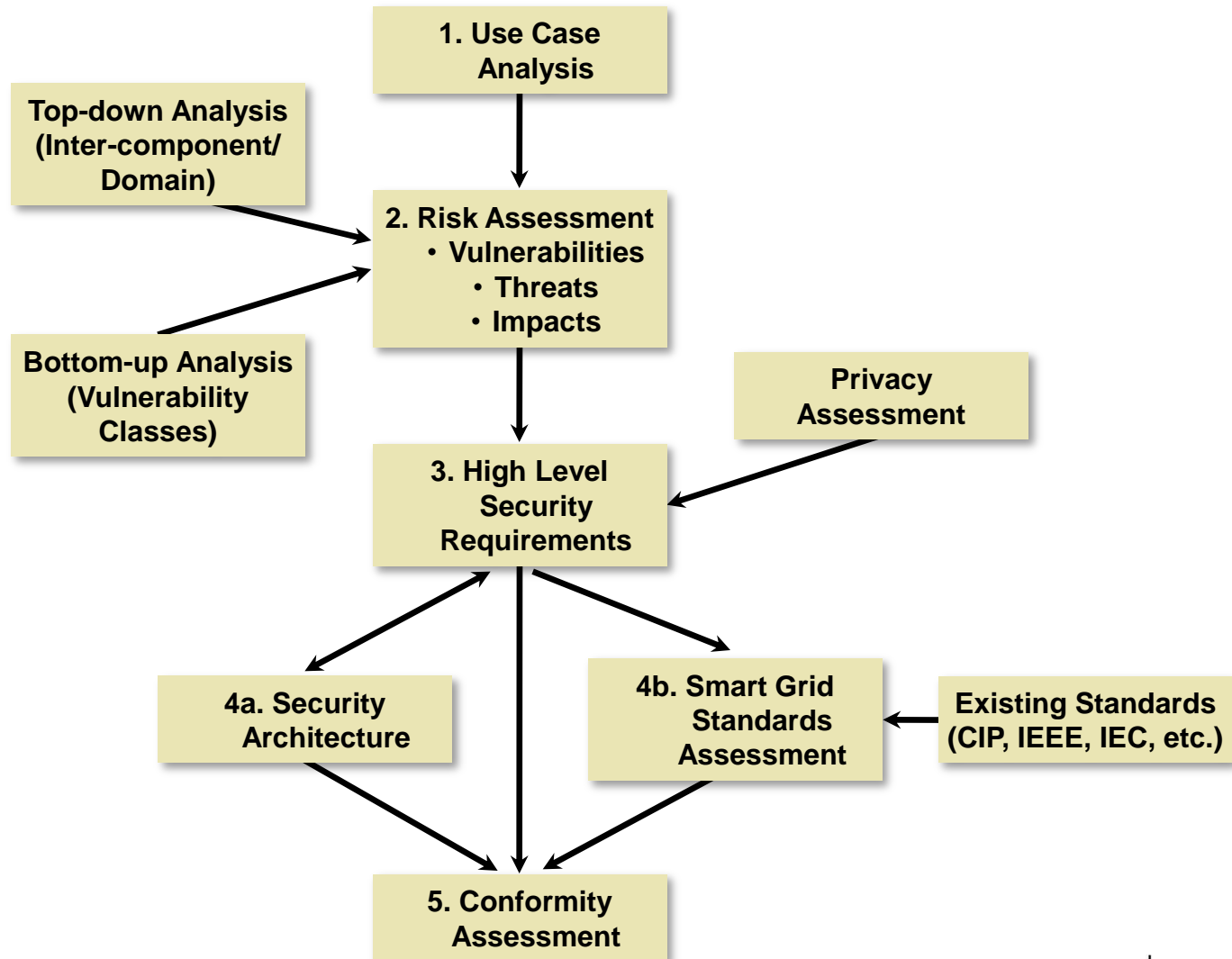
Cyber Security Strategies

NIST Interagency Report (NISTIR) 7628, *Guidelines for Smart Grid Cyber Security*

- Version 1.0 published August 2010
 - <http://csrc.nist.gov/publications/PubsNISTIRs.html#NIST-IR-7628>
- What it **IS**
 - A tool for organizations that are researching, designing, developing, and implementing Smart Grid technologies
 - May be used as a guideline to evaluate the overall cyber risks to a Smart Grid system during the design phase and during system implementation and maintenance
 - Guidance for organizations
 - Each organization must develop its own cyber security strategy (including a risk assessment methodology) for the Smart Grid
- What it **IS NOT**
 - It does not prescribe particular solutions
 - It is not mandatory



NISTIR 7628 – Smart Grid Cyber Security Strategy – Tasks





Electricity Subsector Cybersecurity Capability Maturity Model (ES-C2M2)

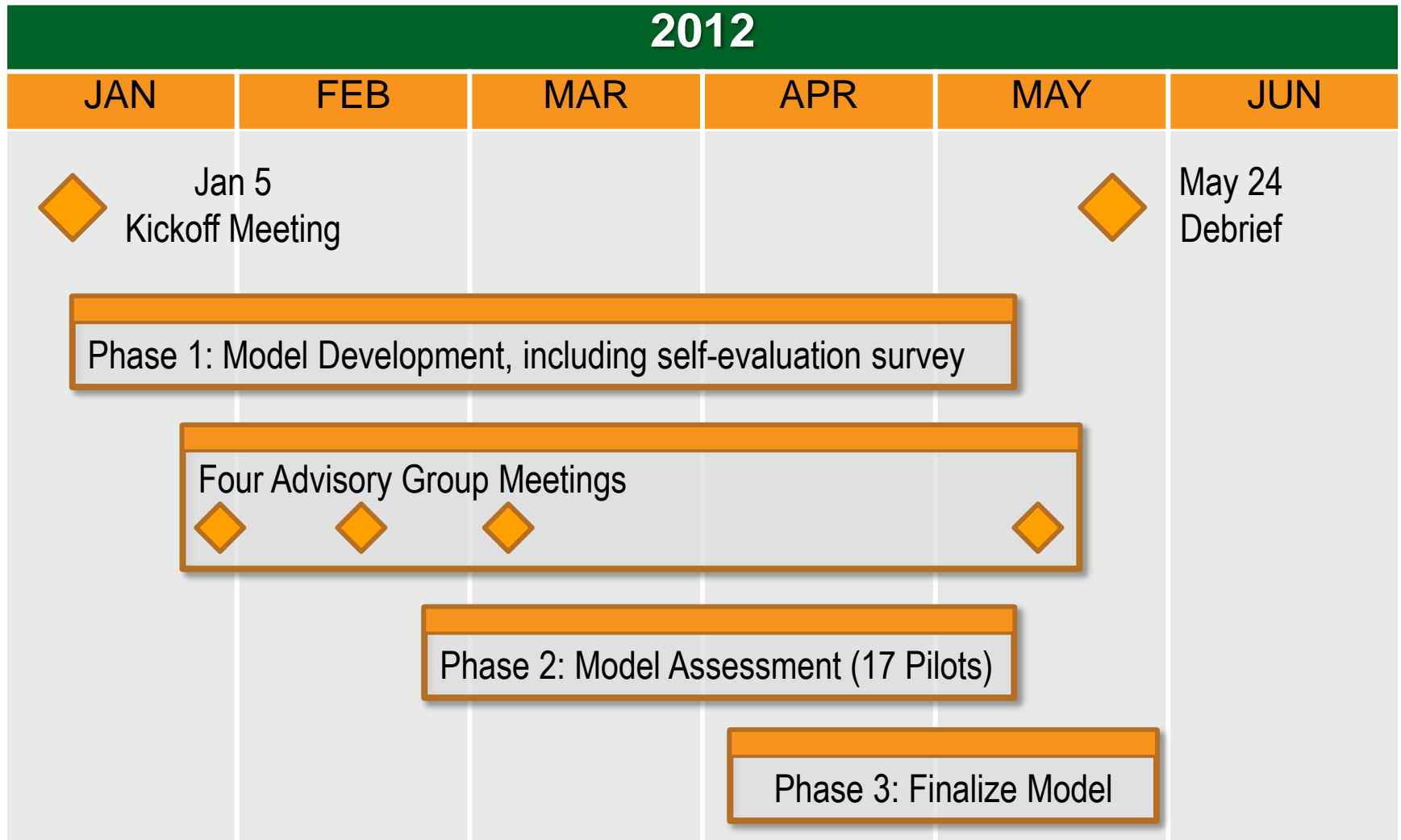
Initiative Background and Overview

- **Challenge:** Develop capabilities to manage dynamic threats and understand cybersecurity posture of the grid
- **Approach:** Develop a maturity model and self-evaluation survey to develop and measure cybersecurity capabilities
- **Results:** A scalable, sector-specific model created in partnership with industry

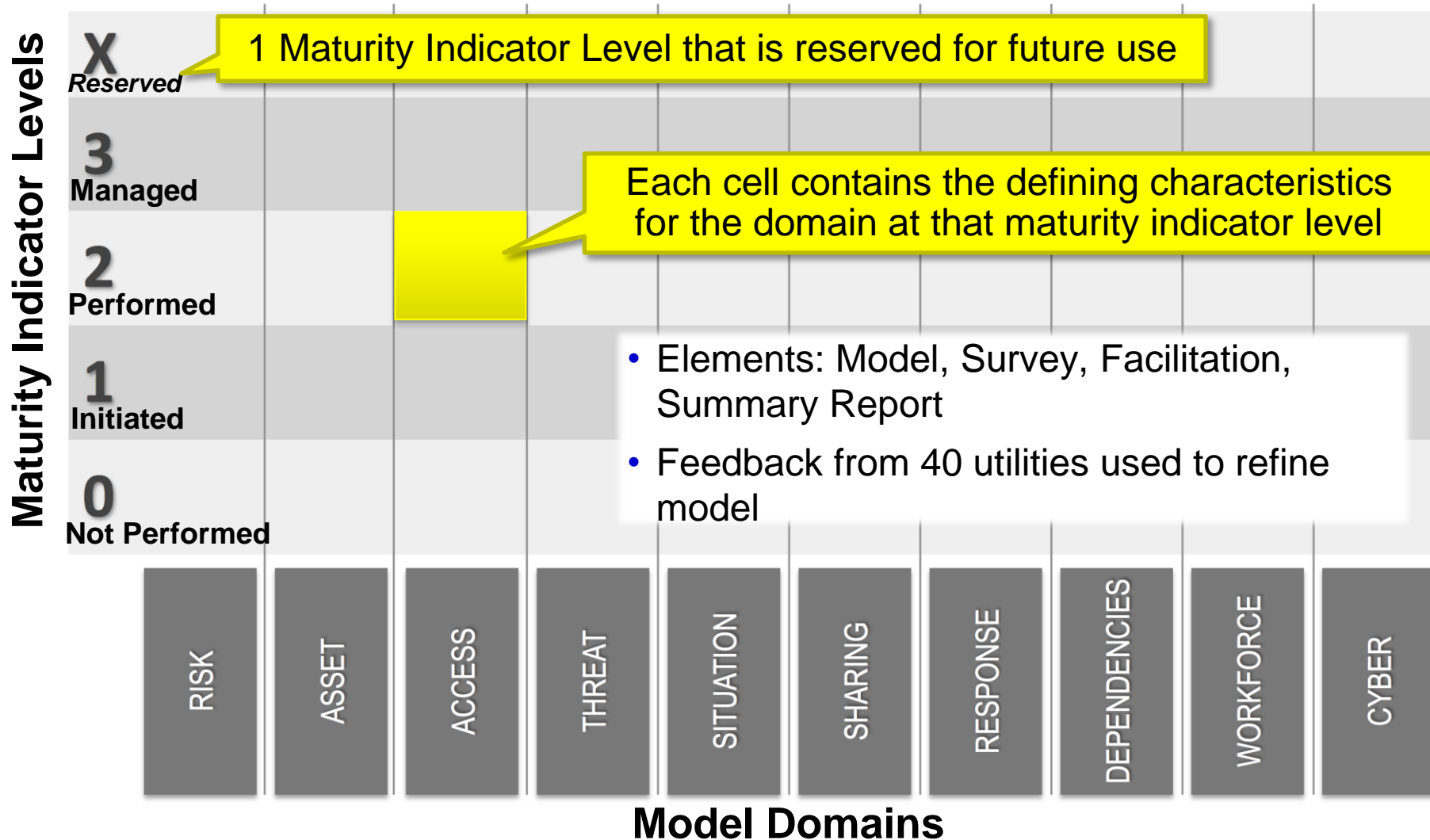
ES-C2M2 Objectives

- Strengthen cybersecurity capabilities
- Enable consistent evaluation and benchmarking of cybersecurity capabilities
- Share knowledge and best practices
- Enable prioritized actions and cybersecurity investments

ES-C2M2 Timeline



Model Overview



Moving Forward...

- Cyber security supports both the **reliability** and **privacy** of the Smart Grid
- Address **interconnected systems** – both IT and control systems
 - Cyber security needs to be addressed in all systems, not just critical assets
 - Augment existing reliability controls, as applicable
- Consider the **lifecycle** of IT/telecomm systems versus control systems
 - Patch management/update cycles
 - Product life cycle
 - Develop new models/paradigms for the two communities
- Continuously **assess** the security status



Moving Forward... (2)

- Acknowledge will be some security breaches
 - Focus on response and recovery
 - For example, isolate/quarantine infected devices
 - *Fail secure*
 - Address both safety and security
- Build security in!
 - Confidentiality, integrity and availability – implement best practices
- Apply IT/telecomm security lessons-learned from the past 40 years
- Train and educate
 - Address advanced persistent threats (APTs)
- Compliance DOES NOT equal security





Discussion

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